

Message Text

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ACTION EB-11

INFO OCT-01 EUR-25 IO-13 ADP-00 AGR-20 CEA-02 CIAE-00

COME-00 DODE-00 FRB-02 H-03 INR-10 INT-08 L-03 LAB-06

NSAE-00 NSC-10 PA-03 RSC-01 AID-20 CIEP-02 SS-15

STR-08 TAR-02 TRSE-00 USIA-15 PRS-01 OMB-01 AF-10

ARA-16 EA-11 NEA-10 RSR-01 /230 W

----- 084231

R 141440Z AUG 73

FM USMISSION GENEVA

TO SECSTATE WASHDC 1164

INFO AMEMBASSY BUDAPEST

AMEMBASSY BUCHAREST

US MISSION EC BRUSSELS 3471

US MISSION OECD PARIS 6278

LIMITED OFFICIAL USE GENEVA 4338

E.O. 11652: N/A

TAGS: ETRD, GATT, HU

SUBJ: HUNGARIAN ACCESSION TO GATT

REF: STATE 153744

1. PARA 1 REFTEL INCORRECTLY IMPLIES US DID NOT PARTICIPATE FULLY IN DRAWING UP TERMS OF HUNGARIAN ACCESSION PROTOCOL. MISSION, ACTING ON SPECIFIC INTERAGENCY INSTRUCTIONS FOR EVERY MEETING OF WORKING PARTY FROM 1970 THROUGH MID-1972, WAS AMONG MOST ACTIVE PARTICIPANTS. MANY PORTIONS OF PROTOCOL ARE VERBATIM TEXTS OF US PROPOSALS. MISSION IS PARTICULARLY STRUCK BY CRITICISM (IN FYI SECTION REFTEL) OF SAFEGUARD PROVISION OF PROTOCOL: THIS OVERLOOKS UNILATERAL SUSPENSION RIGHTS IN PARA 7 OF PROTOCOL, A PROVISION US INSISTED ON PER INTERAGENCY INSTRUCTION IN STATE 039286 MARCH 8, 1972 "IN ORDER TO MAINTAIN LIMITED OFFICIAL USE

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OUR INDIVIDUAL FREEDOM OF ACTION VIS-A-VIS HUNGARY..."

2. FIRST SENTENCE PARA 2 REFTTEL IMPLIES REVERSAL OF POLICY CONTAINED IN WASHINGTON INSTRUCTIONS SINCE 1970 FAVORING HUNGARIAN ACCESSION. WE HAD INNUMERABLE OPPORTUNITIES TO THROW MONKEY-WRENCH INTO ACCESSION NEGOTIATIONS THROUGHOUT 1971 AND FIRST HALF 1972. MISSION DREW ATTENTION ON SEVERAL OCCASIONS TO DISADVANTAGE TO US TRADE ARISING FROM HUNGARIAN ACCESSION BUT INTERAGENCY INSTRUCTIONS WERE FOOT-DRAGGING TACTICS NOT JUSTIFIED (STATE 104137 JUNE 72).

3. RE FINAL SENTENCE PARA 2 REFTTEL, INSTRUCTIONS DURING TWO-YEAR ELABORATION OF PROTOCOL HAVE NOT INDICATED HOW WORKING PARTY OR CPS SHOULD "COME TO GRIPS WITH" CEMA TRADE (NOR HAS MISSION OR OTHER WP MEMBERS COME UP WITH ANY FEASIBLE WAY OF DOING SO). PARA 12 OF WP REPORT IS AS STRONG A CONDEMNATION OF INDUSTRIAL COOPERATION PREFERENCES AS COULD BE NEGOTIATED IN VIEW AMBIVALENT EC POSITION; US RECEIVED NO SUPPORT FROM ANY MEMBER OF WP FOR A HUNGARIAN COMMITMENT ABOUT WESTERN ACCESS TO HUNGARIAN END-USERS. IN ANY EVENT, FORMULATION ON EACH OF THESE THREE POINTS WERE PUT IN FINAL DRAFT FORM 13 MONTHS AGO. ONLY REACTION MISSION RECEIVED BETWEEN ELABORATION OF PROTOCOL IN MID-72 AND INSTRUCTIONS LAST MONTH TO VOTE FOR ACCESSION WAS COMMENT IN STATE 130845 THAT TERMS OF ACCESSION ARE LESS THAN IDEAL (WITH WHICH WE AGREE).

4. IN LIGHT FOREGOING, WE PREFER LEAVE NYERGES IN DOUBT AS TO MEANING OF OUR COMMENT IN COUNCIL.

BASSIN

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